

Multinational Enterprises

What should be measured for what purpose?

Robert Kirchner, Deputy Director General Statistics, Deutsche Bundesbank

- 1) The Irish case as a starting point**
- 2) Measurement of domestic activity**
- 3) The nationality concept of enterprise groups**
- 4) Asymmetries in preliminary statistical figures**
- 5) Conclusions**

The Irish case as a starting point

- The presentation is based on the outcomes of a **joint WG** of the **DG Economics and DG Statistics** of the Bundesbank
- Upturn in **Ireland's GDP** in early 2015 shows the fundamental problem
- Current treatment of MNEs' activities implies that GDP according to ESA2010 can reflect both **domestic and foreign physical production activity**
- Potential introduction of a measure of exclusively domestic economic activity („**narrow GDP**“) → maybe also for IIP and BoP
- Requirement to maintain **international consistency!**

Measurement of domestic activity

Changes in MNEs' organization and ownership imply changes in GDP

- ESA 2010 → **ownership principle**

- In case of **contract manufacturing**: Created value added is attributed to residence country of a MNEs' subsidiary that holds intangible assets

- **Intellectual Property Rights (IPR)** treated as **capital investment**

- Possible **consequences**:

- More complicated assessment of domestic economic trends

- Less information of domestic business cycle

- Inappropriate monetary or fiscal policy measures

- Impacts for GDP due to **shifts in intangible assets**

3 practical problems for statistics when measuring MNEs' activities:

- Challenging translation of global transactions into statistical framework
- Confidentiality issues
- Volatile income flows

Measurement of domestic activity

Users' perspective: What should data tell us?

- Use and utilization of domestic productive factors
- Changes in production capacity
- Imbalance in BoP or unit labor costs
- Interdependencies between countries
- Analysis of spillovers

Measurement of domestic activity

Attractivity of classic NA comes from accounting identities encompassing

- **Production**
- **Final use**
- **Income and its distribution**

But: with cross-border activity involving MNE, the **picture becomes blurred!**

- MNE activities have gained importance for all levels of aggregation
- More relevant for smaller geographical units
- Do we need a fully-fledged NA on all levels of aggregation?
- For (smaller) countries: emphasis in publication on domestic production and domestic income, at the same time keeping NA as a framework of reference.

Measurement of domestic activity

Need for data that reflect **domestic physical production activity**

→ **different indicators for different purposes**

- Domestic physical activity versus comprehensive activity of entities resident in the domestic economy

→ **additional measure** focused on **specific activities relevant for domestic economic policy?**

!!Available suggestions strongly focused on the Irish case!!

Measurement of domestic activity

Two avenues:

- a) Definition of an **aggregate domestic production index** (based on industrial production involving domestic labour and physical capital and services production/deflated turnover indices), as a measure of production in the domestic economy.
- b) Computation of “**narrow GDP**”, including only the activities considered “domestic economic production”.

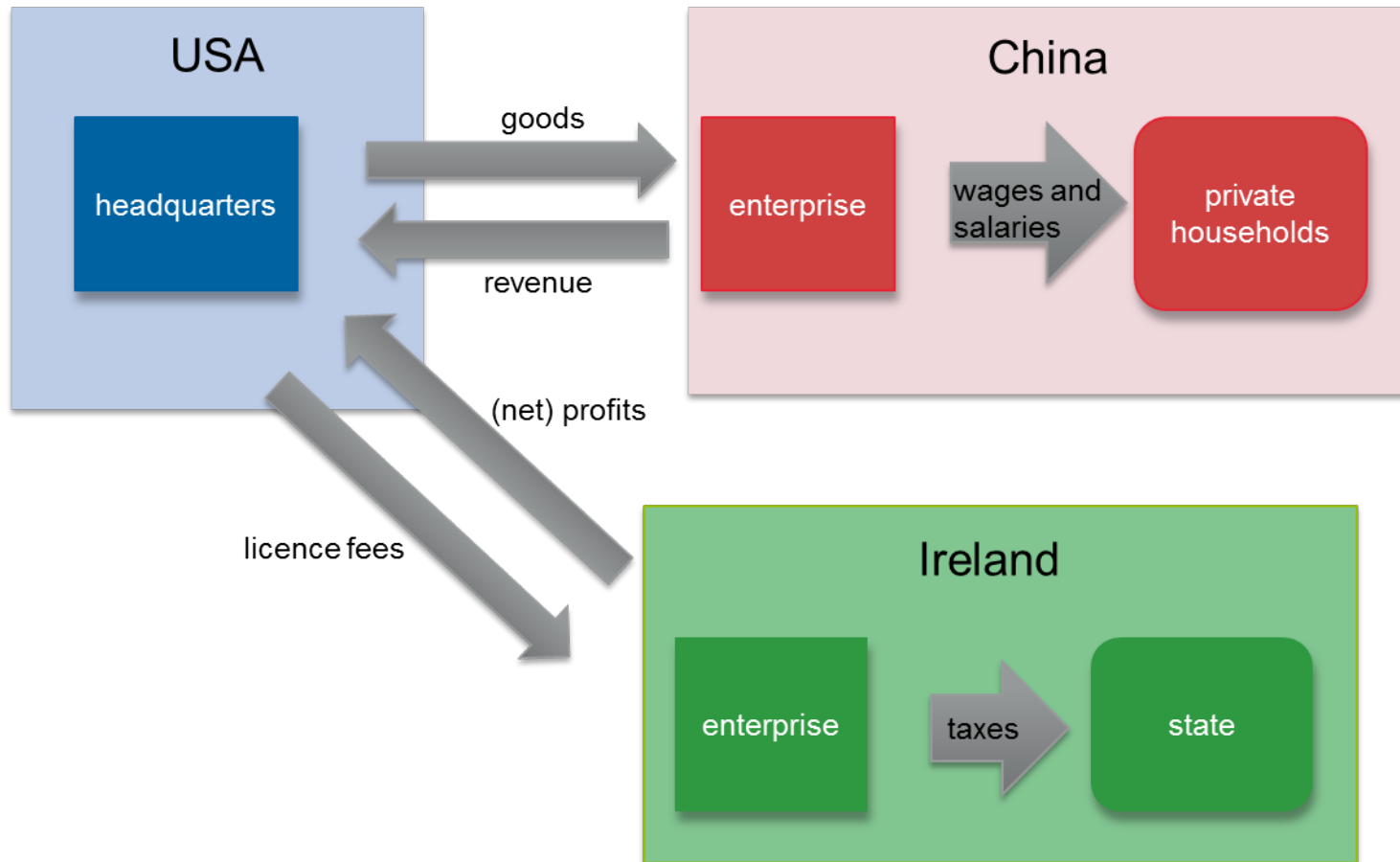
Measurement of domestic activity

Some statistical considerations

- **Ideally: decide transaction by transaction** on domestic nature
- **Second best (1): Break down enterprise level to local-kind-of-activity units**
 - Necessary information often not available
- **Second best (2): Concentrate on Special Purpose Entities (SPE)**
 - Construct **building block of activities** of SPEs
 - **Exclude** SPE-block from **GDP** composition
 - Provides **upper bound** for measurement of **domestic activity**
 - **Additional information on non-financial assets** would be needed
 - **Harmonized definition of SPE** under preparation

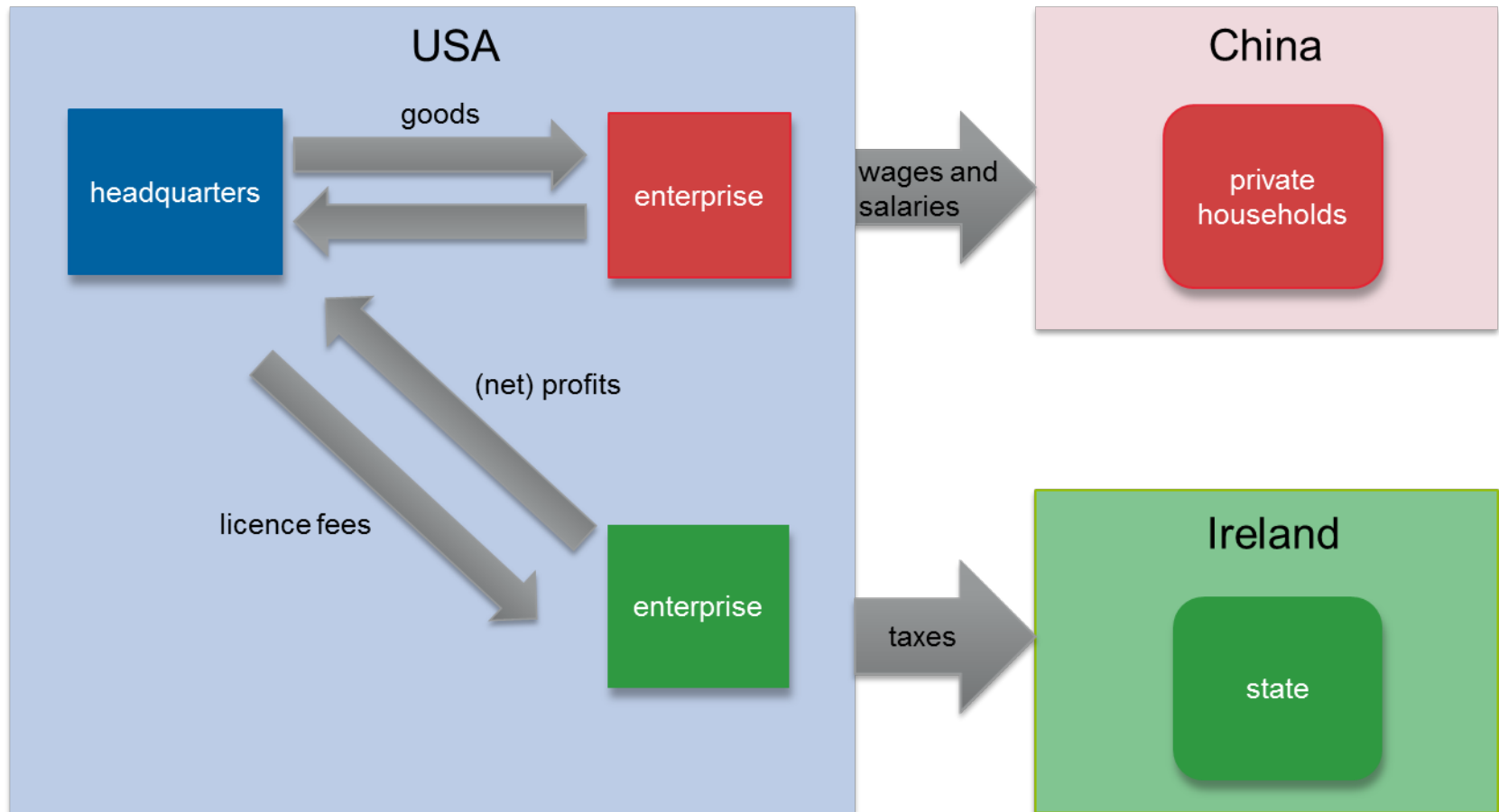
The nationality concept of enterprise groups

Residency approach



The nationality concept of enterprise groups

Nationality concept



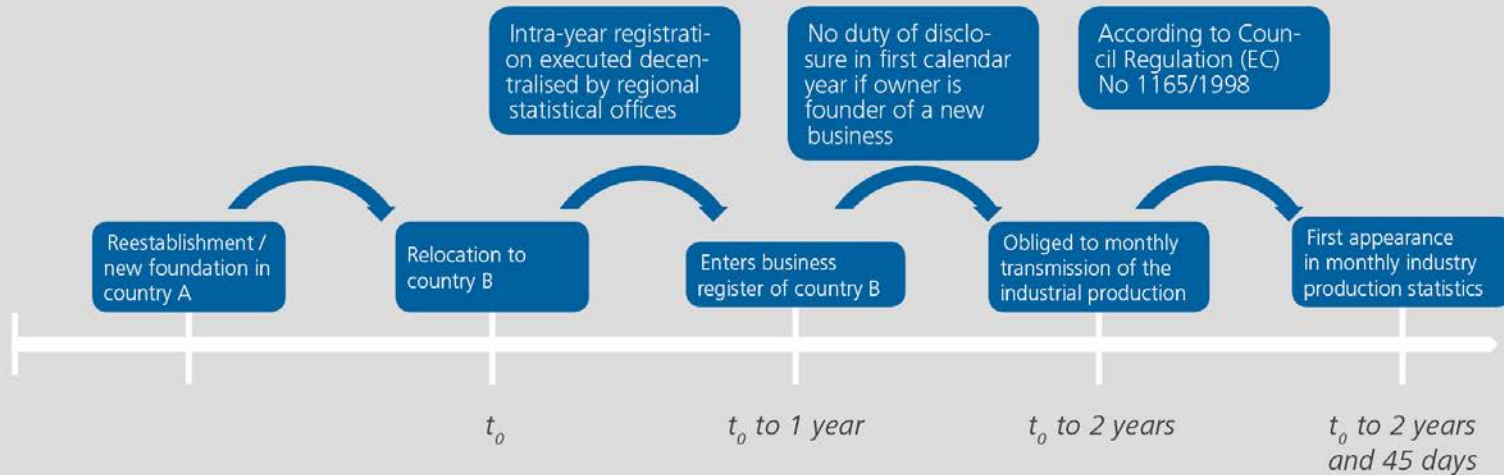
The nationality concept of enterprise groups

- **Nationality-based approach** requires **combination of business accounting, supervisory standards** (if available) and **statistical standards** across geographical and sectoral boundaries
- Provides a **picture beyond institutional units** on the basis of (legal or economic) ownership and control
- Constitutes a **concept of control and intra-group positions**. Flows are consolidated
- Major challenge: **international consistency**
- Nationality concept not well developed for **non-financial statistics**

Asymmetries in preliminary statistical figures

Possible time lags between the relocation of an enterprise from EU country A to B

Stylised scheme of the present situation with asymmetric information



Deutsche Bundesbank

Asymmetries in preliminary statistical figures

- To overcome asymmetries, **micro data exchange** between the responsible statistical institutions is essential
- However, fundamental **differences in the interpretation of European law** still exist
- **Legal issues** need to be clarified
- Appropriate **organizational and technical solutions** needed.

Operational issues

- Due to **confidentiality issues with the reporting of large firms**, some important **details cannot be sufficiently analysed**
- **Confidentiality issues** need to be addressed and overcome at the European level
- **High degree of discretion** when determining the value of **intellectual property rights**
- **Outliers in aggregate statistics** cannot be understood without sufficiently detailed information
- A **European or worldwide database** with links to useful background documents to improve the understanding and analysis of economic developments would be useful

Conceptual issues

- **IIP** and **BoP** also affected by the relocation of national units of MNEs
- Ownership concept needs to be complemented. Data **closer to the concept of domestic activity** required
- **Nationality concept** may provide additional risk and decision-oriented perspective for analyzing MNEs
- Overcoming **asymmetries** in the reporting of preliminary figures requires a **clear legal basis** and an **appropriate technical infrastructure**
- **Brexit** may pose new problems related to relocation in the context of MNEs